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ORIGIN AF-01

INFO	LOG-00	AMAD-01	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00
	EUR-01	HA-09	H-01	TEDE-00	INR-00	IO-16	L-01
	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01
	PRS-01	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00
	USIE-00	/038R					

DRAFTED BY: AF/C:KAISTON:KCA

APPROVED BY: AF:GEMOOSE

AF:PBUSHNELL

AF/C:ARENDER

P:BTHOMAS

S/P:LJOHNSON

IO/UNP:SZELLE

AF/E:OGRIFITH

EUR/WE:ACARSON

EUR/NE:EBROCKING

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P R 280846Z JAN 94
FM SECSTATE WASHDC
TO AMEMBASSY KIGALI PRIORITY
INFO AMEMBASSY BUJUMBURA
AMEMBASSY DAR ES SALAAM
AMEMBASSY KINSHASA
AMEMBASSY KAMPALA
AMEMBASSY PARIS
AMEMBASSY BRUSSELS
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AMEMBASSY YAOUNDE
AMEMBASSY NAIROBI

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C O N F I D E N T I A L STATE 022910

E.O. 12356: DECL: OADR

TAGS: PREL, PGOV. MOPS, UN, US, FR, BE, RW

SUBJECT: DEMARCHE ON FORMING GOVERNMENT

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REF: A) PARIS 02338 B) USUN NEW YORK 00312

1. CONFIDENTIAL - ENTIRE TEXT.

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UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: WILLIAM E LANDFAIR
CLASSIFICATION: CONFIDENTIAL REASON: 1.4(D)
DECLASSIFY AFTER: 27 JAN 2014
DATE/CASE ID: 03 MAY 2005 200103014

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DEMARCHES MUST BE MADE ON HABYARIMANA, THE RFF LEADERSHIP, THE CURRENT AND DESIGNATED PRIME MINISTERS, AND LEADERS OF ALL MAJOR PARTIES (INCLUDING THE LEADERS OF THE TWO FACTIONS WITHIN THE PL AND MDR), IN ORDER TO HELP BREAK THE CONTINUING IMPASSE OVER FORMATION OF THE TRANSITION GOVERNMENT. POST IS INSTRUCTED TO [REDACTED]

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[REDACTED] MAKE THE NECESSARY DEMARCHES. DRAWING ON THE POINTS BELOW, AND SHOULD INFORM UN SPECIAL REP BOOH BOOH AND UNAMIR COMMANDER DALLAIRE PRIOR TO MAKING THE DEMARCHES AND SHARE POINTS MADE.

BEGIN POINTS

-- THE ARUSHA PEACE ACCORDS MUST BE IMPLEMENTED. AND THE NEW GOVERNMENT FORMED AS SOON AS POSSIBLE.

-- ALL SIDES MUST SHOW FLEXIBILITY IN OVERCOMING THE CURRENT IMPASSE SO THAT THE BROAD-BASED TRANSITION GOVERNMENT CAN BE INSTALLED AS SOON AS POSSIBLE, AS

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REQUIRED BY THE ARUSHA ACCORDS AND AS CALLED FOR IN UNSC 893 (JAN. 6, 1994).

-- ALL PARTIES SHOULD PUT THE NATIONAL INTEREST AHEAD OF PERSONAL OR PARTISAN INTERESTS AND DO WHAT IS BEST FOR RWANDA AND ITS PEOPLE.

-- TIME IS OF THE ESSENCE. THE LONGER THE IMPASSE DRAGS ON, THE GREATER THE RISK TO SECURITY. AND THE GREATER THE PROBABILITY THAT VIOLENCE MAY BREAK OUT.

-- THE FAILURE TO FORM THE NEW GOVERNMENT HAS PREVENTED RWANDA FROM COMPLETING NEGOTIATIONS ON A NEW STRUCTURAL ADJUSTMENT PROGRAM (SAP) WITH THE WORLD BANK/IMF. RWANDA IS IN DIRE ECONOMIC CONDITION AND IS IT CRUCIAL THAT THE NEW GOVERNMENT BE FORMED SO A NEW SAP CAN BE PUT IN PLACE AS SOON AS POSSIBLE.

-- BY DEPLOYING UN PEACEKEEPERS, THE INTERNATIONAL COMMUNITY HAS SHOWN ITS SUPPORT FOR THE RWANDAN PEACE PROCESS. IT IS UP TO THE RWANDANS TO ASSUME THEIR RESPONSIBILITY AND IMPLEMENT THE ACCORDS AS QUICKLY AS POSSIBLE.

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-- UNSC 893 STRESSES THAT CONTINUED SUPPORT FOR UNAMIR DEPENDS UPON THE FULL AND PROMPT IMPLEMENTATION OF THE ARUSHA ACCORDS. RAPID FORMATION OF THE BROAD-BASED GOVERNMENT WILL HELP ENSURE THAT THE INTERNATIONAL COMMUNITY WILL CONTINUE TO SUPPORT RWANDA AND THE PEACE PROCESS.

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3. OTHER INDIVIDUAL POINTS WHICH POST. [REDACTED]

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[REDACTED] MAY WISH TO MAKE ARE:

A. FOR HABYARIMANA AND FOR THE RPF LEADERSHIP:

-- THE ARUSHA ACCORD ALLOWS EACH POLITICAL PARTY TO CHOOSE ITS OWN DEPUTIES TO THE TRANSITIONAL NATIONAL ASSEMBLY. IT IS CONTRARY TO THE SPIRIT OF THE ACCORDS TO ATTEMPT TO INTERFERE IN THIS PROCESS.

-- YOU SHOULD AGREE TO INSTALL AND PARTICIPATE IN THE TRANSITION ASSEMBLY EVEN IF SOME SEATS GO UNFILLED OR ARE

CHALLENGED DUE TO INTERNAL SPLITS IN OTHER PARTIES.

B. FOR PL LEADERS MUGENZI AND LANDO NDASINGWA:

-- YOU MUST REACH SOME COMPROMISE ON YOUR PARTY'S LIST OF DEPUTIES AS SOON AS POSSIBLE. WE ARE URGING YOUR COLLEAGUE LANDO (MUGENZI) TO DO THE SAME.

-- YOU SHOULD NOT ALLOW THE SPLIT IN YOUR PARTY TO PREVENT FORMATION OF THE NEW GOVERNMENT. IF YOU BELIEVE RAPID COMPROMISE IS NOT POSSIBLE. YOU SHOULD FIND SOME INTERIM SOLUTION THAT WILL ALLOW THE ASSEMBLY TO FORM WHILE YOU CONTINUE TO WORK ON RESOLVING THE PROBLEM OF COMPETING DEPUTY LISTS.

C. FOR PM-DESIGNATE TWAGIRAMUNGU:

-- YOU MUST BE FLEXIBLE ON THE ISSUE OF CABINET

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COMPOSITION. IN THE SPIRIT OF RECONCILIATION. YOU SHOULD
CHOOSE MINISTERS REFLECTING THE BROAD SCOPE OF YOUR PARTY.

4. [REDACTED] POST SHOULD ALSO
SOUND OUT BOOH BOOH ON THE IDEA OF ASKING THE TANZANIANS
TO RESUME AND INTENSIFY THEIR EFFORTS TO MEDIATE THE
CURRENT POLITICAL DIVISIONS, WITH A VIEW TO REACHING A
PROMPT AND COMPREHENSIVE RESOLUTION OF THE CURRENT
IMPASSE. IF BOOH BOOH ACCEPTS THIS IDEA. POST [REDACTED]
[REDACTED] ALONG WITH THE UN SPECIAL REP.
SHOULD RAISE THE PROPOSAL WITH THE TANZANIANS. CHRISTOPHER

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